



## ELKHART COUNTY JUVENILE DETENTION CENTER

Elkhart County Correction Complex  
26861 CR 26 Bldg. C  
Elkhart, IN 46517  
Phone: (574) 891-2249  
Fax: (574) 891-2262



# Prison Rape Elimination Act (PREA) Annual Report: 2025

## Summary

The Elkhart County Juvenile Detention Center (ECJDC) has a zero-tolerance policy toward all forms of sexual abuse and sexual harassment. The facility is committed to providing a safe, secure, and respectful environment for all residents and actively works to ensure compliance with the standards established under the Prison Rape Elimination Act.

This annual report has been prepared pursuant to PREA Standard §115.388 and provides a review of aggregated data to evaluate the effectiveness of existing prevention, detection, and response protocols associated with PREA requirements.

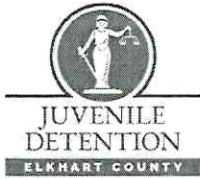
## Background

In 2003, the Federal government signed into law the Prison Rape Elimination Act (PREA) to combat the growing problem of sexual abuse and harassment within confinement facilities. On August 20, 2012, a set of standards were adopted that require Federal, State, and local government facilities to prevent, address, and respond to sexual abuse and harassment claims made by residents.

## 2025 SURVEY OF SEXUAL VIOLENCE

### Section I – GENERAL INFORMATION

1. This facility is owned by Elkhart County.
2. This facility is operated by Elkhart County.
3. On December 31, 2025, how many persons were held in this facility?
  - a. Males: 10
  - b. Females: 6
  - Total: 16
4. On December 31, 2025, how many persons were held in this facility?
  - a. Age 17 or younger: 16
  - b. Age 18 to 20: 0
  - c. Age 21 or older: 0
  - Total: 16
5. Between January 1, 2025, and December 31, 2025, how many persons were admitted to or discharged from this facility?
  - a. Total # admitted: 245
  - b. Total # discharged: 251



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### Section II – YOUTH-ON-YOUTH SEXUAL VIOLENCE

6. This facility records all allegations of youth-on-youth NONCONSENSUAL SEXUAL ACTS both attempted and completed. This facility uses the PREA definition of NONCONSENSUAL SEXUAL ACTS.

7. Between January 1, 2025, and December 31, 2025, how many allegations of youth-on youth NONCONSENSUAL SEXUAL ACTS were reported?

# Reported: 0

8. Of the allegations reported in #7 how many were:

- a. Substantiated: N/A
  - b. Unsubstantiated: N/A
  - c. Unfounded: N/A
  - d. Investigation ongoing: N/A
- Total: N/A

9. This facility records allegations of youth-on-youth ABUSIVE SEXUAL CONTACTS and are counted separately from allegations of NONCONSENSUAL SEXUAL ACTS.

10. Between January 1, 2025, and December 31, 2025, how many allegations of youth-on-youth ABUSIVE SEXUAL CONTACTS were reported?

# Reported: 0

11. Of the allegations reported in #10, how many were:

- a. Substantiated: N/A
  - b. Unsubstantiated: N/A
  - c. Unfounded: N/A
  - d. Investigation ongoing: N/A
- Total: N/A

### Section III – STAFF SEXUAL MISCONDUCT AND HARASSMENT

12. This facility records allegations of STAFF SEXUAL MISCONDUCT, both reported and substantiated.

13. Between January 1, 2025, and December 31, 2025, how many allegations of STAFF SEXUAL MISCONDUCT were reported?

# Reported: 0

14. Of the allegations reported in #13, how many were:

- a. Substantiated: N/A
  - b. Unsubstantiated: N/A
  - c. Unfounded: N/A
  - d. Investigation ongoing: N/A
- Total: N/A



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15. This facility records allegations of STAFF SEXUAL HARASSMENT and reports them separately from allegations of STAFF SEXUAL MISCONDUCT.

16. Between January 1, 2025, and December 31, 2025, how many allegations of STAFF SEXUAL HARASSMENT were reported?

# Reported: 0

17. Of the allegations reported in #16, how many were:

- a. Substantiated: N/A
  - b. Unsubstantiated: N/A
  - c. Unfounded: N/A
  - d. Investigation ongoing: N/A
- Total: N/A

### Section IV – TOTAL OF SUBSTANTIATED INCIDENTS OF SEXUAL VIOLENCE

18. What is the total # of substantiated incidents reported in #'s 8a, 11a, 14a, and 17a?

Total # of substantiated incidents: 0

## 2024 SURVEY OF SEXUAL VIOLENCE

### Section I – GENERAL INFORMATION

1. This facility is owned by Elkhart County.

2. This facility is operated by Elkhart County.

3. On December 31, 2024, how many persons were held in this facility?

- a. Males: 16
  - b. Females: 5
- Total: 21

4. On December 31, 2024, how many persons were held in this facility?

- a. Age 17 or younger: 21
  - b. Age 18 to 20: 0
  - c. Age 21 or older: 0
- Total: 21

5. Between January 1, 2024 and December 31, 2024 how many persons were admitted to or discharged from this facility?

- a. Total # admitted: 215
- b. Total # discharged: 221



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### Section II – YOUTH-ON-YOUTH SEXUAL VIOLENCE

6. This facility records all allegations of youth-on-youth NONCONSENSUAL SEXUAL ACTS both attempted and completed. This facility uses the PREA definition of NONCONSENSUAL SEXUAL ACTS.

7. Between January 1, 2024, and December 31, 2024, how many allegations of youth-on youth NONCONSENSUAL SEXUAL ACTS were reported?

# Reported: 0

8. Of the allegations reported in #7 how many were:

- a. Substantiated: N/A
  - b. Unsubstantiated: N/A
  - c. Unfounded: N/A
  - d. Investigation ongoing: N/A
- Total: N/A

9. This facility records allegations of youth-on-youth ABUSIVE SEXUAL CONTACTS and are counted separately from allegations of NONCONSENSUAL SEXUAL ACTS.

10. Between January 1, 2024, and December 31, 2024, how many allegations of youth-on-youth ABUSIVE SEXUAL CONTACTS were reported?

# Reported: 0

11. Of the allegations reported in #10, how many were:

- a. Substantiated: N/A
  - b. Unsubstantiated: N/A
  - c. Unfounded: N/A
  - d. Investigation ongoing: N/A
- Total: N/A

### Section III – STAFF SEXUAL MISCONDUCT AND HARASSMENT

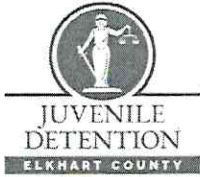
12. This facility records allegations of STAFF SEXUAL MISCONDUCT both reported and substantiated.

13. Between January 1, 2024, and December 31, 2024, how many allegations of STAFF SEXUAL MISCONDUCT were reported?

# Reported: 1

14. Of the allegations reported in #13, how many were:

- a. Substantiated: N/A
  - b. Unsubstantiated: N/A
  - c. Unfounded: 1
  - d. Investigation ongoing: N/A
- Total: N/A



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16. Between January 1, 2024, and December 31, 2024, how many allegations of STAFF SEXUAL HARASSMENT were reported?

# Reported: 0

17. Of the allegations reported in #16, how many were:

- a. Substantiated: N/A
  - b. Unsubstantiated: N/A
  - c. Unfounded: N/A
  - d. Investigation ongoing: N/A
- Total: N/A

### **Section IV – TOTAL OF SUBSTANTIATED INCIDENTS OF SEXUAL VIOLENCE**

18. What is the total # of substantiated incidents reported in #'s 8a, 11a, 14a, and 17a?

Total # of substantiated incidents: 0

### **Section IV – TOTAL OF SUBSTANTIATED INCIDENTS OF SEXUAL VIOLENCE**

18. What is the total # of substantiated incidents reported in #'s 8a, 11a, 14a, and 17a?

Total # of substantiated incidents: 0

## **2023 SURVEY OF SEXUAL VIOLENCE**

### **Section I – GENERAL INFORMATION**

1. This facility is owned by Elkhart County.

2. This facility is operated by Elkhart County.

3. On December 31, 2023, how many persons were held in this facility?

- a. Males: 12
  - b. Females: 5
- Total: 17

4. On December 31, 2023, how many persons were held in this facility?

- a. Age 17 or younger: 17
  - b. Age 18 to 20: 0
  - c. Age 21 or older: 0
- Total: 17

5. Between January 1, 2023, and December 31, 2023, how many persons were admitted to or discharged from this facility?

- a. Total # admitted: 218
- b. Total # discharged: 217



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7. Between January 1, 2023, and December 31, 2023, how many allegations of youth-on youth NONCONSENSUAL SEXUAL ACTS were reported?

# Reported: 0

8. Of the allegations reported in #7 how many were:

- a. Substantiated: N/A
  - b. Unsubstantiated: N/A
  - c. Unfounded: N/A
  - d. Investigation ongoing: N/A
- Total: N/A

9. This facility records allegations of youth-on-youth ABUSIVE SEXUAL CONTACTS and are counted separately from allegations of NONCONSENSUAL SEXUAL ACTS.

10. Between January 1, 2023, and December 31, 2023, how many allegations of youth-on-youth ABUSIVE SEXUAL CONTACTS were reported?

# Reported: 0

11. Of the allegations reported in #10, how many were:

- a. Substantiated: N/A
  - b. Unsubstantiated: N/A
  - c. Unfounded: N/A
  - d. Investigation ongoing: N/A
- Total: N/A

### Section III – STAFF SEXUAL MISCONDUCT AND HARASSMENT

12. This facility records allegations of STAFF SEXUAL MISCONDUCT both reported and substantiated.

13. Between January 1, 2023, and December 31, 2023, how many allegations of STAFF SEXUAL MISCONDUCT were reported?

# Reported: 0

14. Of the allegations reported in #13, how many were:

- a. Substantiated: N/A
  - b. Unsubstantiated: N/A
  - c. Unfounded: N/A
  - d. Investigation ongoing: N/A
- Total: N/A



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15. This facility records allegations of STAFF SEXUAL HARASSMENT and reports them separately from allegations of STAFF SEXUAL MISCONDUCT.

16. Between January 1, 2023, and December 31, 2023, how many allegations of STAFF SEXUAL HARASSMENT were reported?

# Reported: 2

17. Of the allegations reported in #16, how many were:

- a. Substantiated: N/A
  - b. Unsubstantiated: 2
  - c. Unfounded: N/A
  - d. Investigation ongoing: N/A
- Total: N/A

### Section IV – TOTAL OF SUBSTANTIATED INCIDENTS OF SEXUAL VIOLENCE

18. What is the total # of substantiated incidents reported in #'s 8a, 11a, 14a, and 17a?

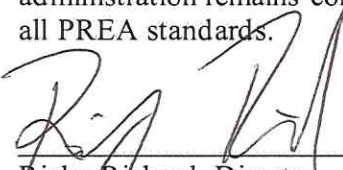
Total # of substantiated incidents: 0

### Conclusion

PREA-related education and training are provided to both residents and staff at ECJDC to support prevention, detection, and response efforts. All residents receive age-appropriate PREA education during their admission process regarding the facility's zero-tolerance policy and methods for reporting sexual abuse or sexual harassment. Additional comprehensive PREA education is provided within ten (10) days of the residents' admission regarding their rights, protections against retaliation, and available support services.

All staff members are trained in how to identify, prevent, report, and respond to allegations of sexual abuse and sexual harassment while maintaining professional boundaries and positive, supportive relationships with residents. All staff are also trained in Indiana's mandated reporting requirements and their responsibility to report suspected child abuse or neglect in accordance with IC 31-33-5-1.

Through ongoing training, resident education, supervision practices, and communication, the facility continues working toward the prevention of all forms of abuse and harassment. Facility administration remains committed to continuous improvement and maintaining compliance with all PREA standards.

  
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Ricky Rickard, Director  
Elkhart County Juvenile Detention Center

  
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Mindy Rodriguez-Villegas, PREA Coordinator  
Elkhart County Juvenile Detention Center